

# SENATE—Thursday, April 13, 2000

The Senate met at 10:32 a.m. and was called to order by the President pro tempore [Mr. THURMOND].

The PRESIDENT pro tempore. Today's prayer will be offered by our guest Chaplain, the Rev. Donald J. Harp, Jr., Peachtree Road United Methodist Church, Atlanta, GA.

We are glad to have you with us.

## PRAYER

The guest Chaplain, the Rev. Donald J. Harp, Jr., offered the following prayer:

Let us pray.

O God, our help in ages past, our hope for years to come, for this land of beauty and plenty, we offer our words of thanksgiving. For elected leaders who place the good of all above the wishes of a few, we offer our words of thanksgiving. For our citizens who offer thoughtful words of affirmation versus random words of criticism, we offer words of thanksgiving. Intercede, O God, with Your wisdom, in the decisions of this body. Grant wisdom, compassion, and vision, that decisions shall be based on truth, honesty, and fairness for all of our citizens. Bless, we pray, our executive branch, our Congress, and our judicial system with the gift of Your compassion for humanity as decisions are made. We pray in Thy Holy name. Amen.

## PLEDGE OF ALLEGIANCE

The Honorable MIKE CRAPO, a Senator from the State of Idaho, led the Pledge of Allegiance, as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

The PRESIDING OFFICER (Mr. BUNNING). The Senator from Georgia is recognized.

## WELCOME TO REV. DON HARP

Mr. CLELAND. Mr. President, I am very honored to host Reverend Don Harp of Atlanta as the guest Chaplain in the Senate today.

Reverend Harp was born in Fayette County, GA, and graduated from Fayette County High School.

He attended Young Harris Junior College before receiving his BA degree from Huntingdon College in Montgomery, AL. Reverend Harp then went on to earn his masters degree in divinity from Emory University in Atlanta, and his doctorate from McCormick Theological Seminary in Chicago.

He has served on the Carrollton, Georgia City Council, Mayor Bill

Campbell's Atlanta Advisory Committee, and the President's Advisory Council of Oglethorpe University.

He has received the Mary Mildred Sullivan Award from Brenau College in Gainesville, GA, and was a delegate to both the General and Southeastern Conferences of the United Methodist Church.

Reverend Harp has been a good friend and pillar of support for me over the years. As Tagore once said, "Faith is the bird that feels the light and sings when the dawn is still dark."

Reverend Harp taught me that faith in God sometimes requires strength, but God gives back that strength many times over.

I am proud to welcome my distinguished friend to the United States Senate today.

## RECOGNITION OF ACTING MAJORITY LEADER

The PRESIDING OFFICER. The Senator from Idaho is recognized.

## SCHEDULE

Mr. CRAPO. Mr. President, today the Senate will be in a period of morning business until 2 p.m. with the time until 12:30 p.m. for general statements and bill introductions. At 12:30 debate regarding the marriage tax penalty will occur prior to the cloture vote scheduled to occur at 2 p.m. Senators should be aware that if cloture is not invoked on the substitute, there will be a second cloture vote on the underlying measure. Therefore, there could be up to two votes at 2 p.m. Following the votes, the Senate is expected to consider the budget resolution conference report with a final vote expected this evening. I thank my colleagues for their attention.

## RESERVATION OF LEADER TIME

The PRESIDING OFFICER. Under the previous order, the leadership time is reserved.

## MORNING BUSINESS

The PRESIDING OFFICER. Under the previous order, there will now be a period for the transaction of morning business not to extend beyond the hour of 12:30 p.m. with Senators permitted to speak therein for up to 5 minutes each. Under the previous order, the time between 10:30 and 10:45 a.m. shall be under the control of the Senator from Idaho, Mr. CRAPO, or his designee.

The Senator from Georgia.

## MEASURE PLACED ON THE CALENDAR—H.R. 1838

Mr. CRAPO. Mr. President, I understand there is a bill due for its second reading.

The PRESIDING OFFICER. The clerk will report the bill by title.

The assistant legislative clerk read as follows:

A bill (H.R. 1838) to assist in the enhancement of the security of Taiwan, and for other purposes.

Mr. CRAPO. I object to further proceedings on this bill at this time.

The PRESIDING OFFICER. The bill will be placed on the calendar.

(The remarks of Mr. CRAPO and Mr. SMITH of New Hampshire pertaining to the introduction of S. 2417 are printed in today's RECORD under "Statements on Introduced Bills and Joint Resolutions.")

The PRESIDING OFFICER. The Senator from New Hampshire is recognized.

Mr. GREGG. Mr. President, I ask unanimous consent that the time assigned to the Senator from Arkansas, Mr. HUTCHINSON, be given to me at this time.

The PRESIDING OFFICER. Without objection, it is so ordered.

## FIGHTING DRUGS IN THE UNITED STATES

Mr. GREGG. Mr. President, I rise to speak about the issue of how we are fighting drugs in this country—specifically, the President's initiative relative to the country of Colombia in relation to our own initiatives on the southern border of our country.

I have the privilege to chair the committee that funds the INS, which includes the Border Patrol, DEA, the department of drug enforcement; and the judiciary. All three agencies, of course, of our Government have a significant role in the issue of drug enforcement and especially as it affects our southern border.

The President has asked for \$1.6 billion of new money—he has asked for it in an emergency format—to be sent to the country of Colombia, in order for Colombia to fight drugs and the production of drugs. That may well be a reasonable request. I have reservations on its substance, but I also have serious reservations as to its appropriateness in the context of the drug war that we as a Nation face. The reason is simple. When the President sent a budget up to address the agencies that

are responsible in our Government to fight drugs, he did not fully fund their needs. He underfunded the needs of the Drug Enforcement Administration, DEA; he underfunded the needs of the INS and Border Patrol; he underfunded the needs of the judiciary, which enforces the law.

I have made a little chart here that reflects a comparison. The unfunded capital—I am talking about capital needs, one-time items, which involve the construction or technology and needs of these different agencies, the INS, DEA, and the judiciary. The unfunded requests of these agencies represented about \$1.8 billion—a little bit more than \$1.8 billion. Compare that with the fact that the President is willing to fund almost \$800 million—million, not billion—of capital needs for Colombia.

Let's do a little review of this because I think it is important for people to understand what happened. Essentially, what the President is saying is that the capital needs of Colombia are more important than the needs of our own drug enforcement agencies here in the United States. For example, the President has requested 15 Huey helicopters for Colombia and 30 Blackhawk helicopters. They are the most advanced helicopters we have in our fleet. Thirty Blackhawk helicopters will cost approximately \$388 million. Let me tell you, those 30 helicopters, along with the 15 Hueys, are going to go to Colombia.

Let me tell you what the Drug Enforcement Administration and the Border Patrol have to fly on our borders in order to interdict drugs. They fly old Vietnam-era helicopters. They aren't safe. In fact, many of them have been grounded. The Army, in fact, grounded almost all of its Hueys. But that is what we are left with.

DEA and INS have both requested aircraft in order to patrol the borders. Those requests were not funded by this administration. Yet the administration turns around and is willing to give 30 Blackhawk helicopters to Colombia. Who knows what will happen to those helicopters. Who knows how they will be used. But I can assure you that the first call, I believe, on new helicopters for the purposes of the drug war should have gone to the departments which fight the drug war in the United States and which need them.

Another example: Night vision goggles. We are going to send \$2 million to Colombia to buy night vision goggles. Yet here in the United States, the Border Patrol and DEA are short on those materials. In fact, the Border Patrol is woefully short on night vision goggles, on pocket scopes, on fiber-optic scopes, on hand-held searchlights—all of these items the Border Patrol asked for and were not funded in this budget by the President.

Yet the President has been willing to find the money, or suggested that we

should find the money, to send not only night vision goggles but ground-based radar systems, secure communications systems, signal intelligence gathering systems, computers, and installation of sensor sights for aircraft. All of these items they have suggested we send to Colombia.

In addition, they have suggested that we actually construct facilities for Colombia to the tune of approximately \$49 million—physical buildings.

Let me tell you, both the INS and the DEA need physical facilities. In fact, the Border Patrol is functioning out of extraordinarily crowded facilities. Many of the Border Patrol stations are grossly overcrowded. There is one site which is designed for 5 people with 125 people working out of it. There is another site where the Border Patrol is working out of an old Tastee Freeze building. I guess you can use an old Tastee Freeze building. It is sort of hard to handcuff a drug dealer to a Tastee Freeze machine.

The fact is we do not have the facilities which we need in order to adequately enforce our laws relative to drug dealers coming across the borders and drugs coming across the borders. We don't have the facilities to detain those people.

There is a detention need of approximately \$406 million. In other words, we need \$406 million of construction in order to meet the potential detention needs for people illegally coming across the border, many of them drug dealers.

The judiciary has the same problem. There is a massive increase in the amount of caseload which the judiciary along the southern border has to handle. Five district courts on the southwest border now handle 26 percent of all the Federal criminal activity—26 percent of all the Federal criminal activity—and a great deal of that is drug related.

To put that in perspective, the remainder of the criminal activity in this country is handled by 89 other district courts. Five are handling 26 percent and 89 handle the rest. You can see how overworked those five courts are.

The border courts' basic caseload is four times that of the national average. Yet did the administration put money in to try to increase the capacity of those court systems to handle this wave of crime that is coming across the border, much of it drug-related? Absolutely not. There are no physical facilities in that area.

I put up another chart which is a little more stark explanation of some specific accounts.

For example, the aircraft needs along the southwest border, this is what was unfunded. This bar chart shows the unfunded needs for aircraft along our southwest border. This shows how much the administration is willing to

spend for aircraft for Colombia. They are willing to spend three times what it would take in order to adequately monitor our own border with aircraft. They are willing to spend it in Colombia.

I have to say that I really doubt that aircraft in Colombia is going to end up doing the job. I do not know how it is going to be used. But I strongly suspect it is not going to be used very effectively if we look at the history of what has happened with our efforts outside this country in the area of crime enforcement. I suspect what we will end up with is some company in America making a heck of a lot of money because somebody will buy 30 Blackhawk helicopters and ship them to Colombia. That will be the end of it. That will be the last we hear of them.

But if the administration is willing to pay for the aircraft along the border, the use of those aircraft would be accountable to the American people. We would know whether those aircraft were being used correctly in law enforcement and drug enforcement. I can assure you that my experience with the Border Patrol and the DEA is they would be used correctly, and we would get a return for the dollars that are being spent.

It is not only in the capital areas that this administration has acted, in my opinion, with gross irresponsibility in their obligations to fight the drug war here in the United States, by funding the Colombian request but not funding the American needs, but more importantly, in the area of personnel and initiatives, it is really unbelievable. This administration is willing to spend \$1.6 billion in Colombia, but they spent absolutely nothing in their budget on the methamphetamine initiative of the Drug Enforcement Administration. Nothing. The methamphetamine initiatives of DEA have been some of the most successful initiatives they have undertaken.

Talk to people in Colorado, Missouri, Minnesota, and all along the southwest border. They will tell you methamphetamine is the drug that is growing most rampantly. It is growing at the most dramatic rate. Its production is growing at the most dramatic rate.

Two years ago, the Congress set up 10 initiatives in the area of methamphetamine. They have been successful. Yet this administration has zeroed out for all intents and purposes any new initiative in methamphetamine, even though the DEA specifically requested of OMB—part of the administration—and said they needed 10 more initiatives in the area of methamphetamine. I think it was 10. But that was zeroed out by the White House while at the same time they are willing to spend \$1.6 billion to buy planes for Colombia. It makes no sense.

We know that 85 percent of the methamphetamine that is being sold in Minnesota is smuggled in from Mexico. We

know that. We know, if we are going to stop that smuggling, that we are going to have to have a border enforcement capability that can identify it, track it, arrest it, and then prosecute it. But you can't do that if you are going to underfund the DEA, the INS, and the judiciary to such dramatic levels. But the White House has done exactly that. But who have they been willing to fund for initiatives in Colombia? That is not the only instance.

The Border Patrol was supposed to receive an increase of 1,000 people a year for 3 years. That is what the Congress asked this administration to do. That is what we actually funded—1,000 people for 3 years. This administration has refused to fill those slots. The administration has basically refused to fulfill its obligation to fill those slots. So the Border Patrol goes undermanned and in many instances underpaid. As I have already pointed out, the facilities and equipment it has are woefully inadequate.

The Border Patrol, obviously, does things other than just drug enforcement, but because the Mexican border is the primary vehicle and the Mexican cartels are the primary force behind the drug flow into the United States, the Border Patrol is constantly being drawn into the drug fight. Therefore, adequately funding the Border Patrol is critical to having an adequate drug enforcement policy in this country.

My point is simple and obvious. Before we send \$1.6 billion to Colombia, before we send this money down there so they can have more planes, goggles, and radar sensors, how about funding the American needs in the area of drug enforcement? How about funding our own law enforcement community and our Judiciary so we can act adequately, interdict and fight drugs in the United States.

I believe this administration's priorities are skewed. I think this Congress has an obligation to take a hard look at the Colombian drug proposal when it comes here. In my opinion, we should reallocate significant amounts of those funds so we can appropriately fund and support DEA, INS, and the Judiciary.

I yield back the remainder of my time.

**THE PRESIDING OFFICER (Mr. AL-LARD).** Under the previous order, the time between 11 o'clock and 11:30 shall be under the control of the Senator from New Hampshire or his designee.

The Senator from New Hampshire is recognized.

#### HOLY SEE

Mr. SMITH of New Hampshire. Mr. President, first, I want to make my colleagues aware I have a resolution regarding the Holy See. This resolution would block any effort to remove or demean the nine-member permanent observer status at the United Nations

held now by the Catholic Church. I want my colleagues and the American people to know this is being blocked from being heard by the other side of the aisle, which is a very interesting story considering the controversy on the House side regarding the Chaplain. It is interesting that this simple resolution that says we will not block or demean in any way the nine members of the permanent observer status at the United Nations by the Pope and the Catholic Church is being blocked on the other side of the aisle.

I want the American people to know I can't get this to the floor because of holds on this bill on the other side. When we hear the stories about who is anti-Catholic and who isn't, we ought to shine the light where the light should be shined.

#### ELIAN GONZALEZ

Mr. SMITH of New Hampshire. Mr. President, I want to pick up on a couple of points I made last night regarding Elian Gonzalez.

My colleagues need to understand today this young boy is going to be yanked from the arms of his family, literally, at the direction of Janet Reno, and placed on an airplane and taken God knows where—we are hearing maybe to Bethesda—where he meets with Juan Gonzalez in the confines of the Cuban control which is where this Cuban diplomat lives, or perhaps ultimately on an airplane and headed for Cuba. There are no restrictions. We don't know.

The speech I made on the floor last night I thought was very compelling regarding this situation. There is talk about how this young man is going to go back to his father. I will repeat briefly what I said last night. He is not going to go back to his father, if we let this young boy go back to Cuba. The Cuban diplomats have already said this young man is controlled by Cuba. He is a child of the state. He is a child of Cuba. He is not a child of Juan Gonzalez—only biologically. Beyond that, he is not the son of Juan Gonzalez; he is the son of Cuba.

We have a 6-year-old little boy who survived a terrible incident at sea, watching his mother drown. Her dying words literally were: Please get Elian to the shores of America. The two survivors told me that themselves because they saw her die, as did Elian.

Later they were separated and Elian floated for 3 days in an inner tube. When he was picked up by two fishermen, he was surrounded by dolphins. We know dolphins are a protection because sharks do not interfere with dolphins. He was being protected by the dolphins. He had no sunburn after 3 days at sea. He told me he saw the Virgin Mary while he was floating in this inner tube.

This is a very special little boy who had never been inside a church until he

came to America. We now have said, the Justice Department has said, Janet Reno has said, this boy has no rights under the law. She is wrong. She has discretion under the law to send him back, but there is no law that says he must go back. I want to make that very clear.

I think the Senate should go on record, as tough as it is, and take a vote one way or the other, binding or nonbinding, but take a vote. Every Senator should let the American people know how they feel about this because Elian went through an awful lot—a lot more than most of us go through in our lifetimes. His mother died trying to get him to America, and we have now taken her rights away. She has no voice because she can't speak for herself. Perhaps ultimately in the custody court without the Justice Department would be the right way to resolve it. However, the Attorney General has chosen to be confrontational, as she did at Waco, and said he will be taken. She has made this statement over and over in the past several days.

I read the polls that say 61 percent of the American people say Elian Gonzalez should go back to his father. This is not about polling. There were no polls out there when Elian was floating around in the ocean in rough seas for 3 days.

I have met Elian Gonzalez and until yesterday I don't think Janet Reno had. He is a special boy. He is going to be Castro's main objective when he gets back to Cuba. This boy cannot succeed in saying good things about America to his classmates. This boy will go into a Communist education camp. He will be taken away from his father most of the time, probably 11 months out of 12, and he will be "re-educated." Fidel Castro himself has said this boy will be reeducated. He will be reeducated all right. Ask some of the Vietnamese who came out of Vietnam what a reeducation camp is and ask some of the Cuban American community today what it is like in Cuba and why thousands have come here and thousands more have died trying to get here.

Now because little Elian's mother drowned, he has no rights. I thought this was America. But I guess it isn't anymore.

I want everybody to understand what happens to Elian Gonzalez. We hear about Fidel Castro. You would think he loved this little boy and would want to get the little boy back to his father. "That is all I want," says Fidel.

I will close on this point: On July 13, 1994, 72 Cuban men, women, and children boarded a tugboat called the *13 de Marzo* and they set sail, hopefully, they thought, to freedom in the United States. Three hours later, 32 of them would be forced back to Cuba and imprisoned and another 40—23 children among them—would be killed by the Cuban goon squads of Fidel Castro.